

UNIVERSITI PUTRA MALAYSIA

THE IMPLEMENTATION OF SPATIAL DATA INFRASTRUCTURE FOR INFORMATION SHARING TOWARDS SPATIALLY ENABLED LAND ADMINISTRATION IN MALAYSIA

ABD. HALIM BIN HAMZAH

FK 2013 35



THE IMPLEMENTATION OF SPATIAL DATA INFRASTRUCTURE FOR INFORMATION SHARING TOWARDS SPATIALLY ENABLED LAND ADMINISTRATION IN MALAYSIA

ABD. HALIM BIN HAMZAH

DOCTOR OF PHILOSOPHY UNIVERSITI PUTRA MALAYSIA

2013



THE IMPLEMENTATION OF SPATIAL DATA INFRASTRUCTURE FOR INFORMATION SHARING TOWARDS SPATIALLY ENABLED LAND ADMINISTRATION IN MALAYSIA



Thesis Submitted to the School of Graduate Studies, Universiti Putra Malaysia, in Fulfilment of the Requirements for the Degree of Doctor of Philosophy

July 2013

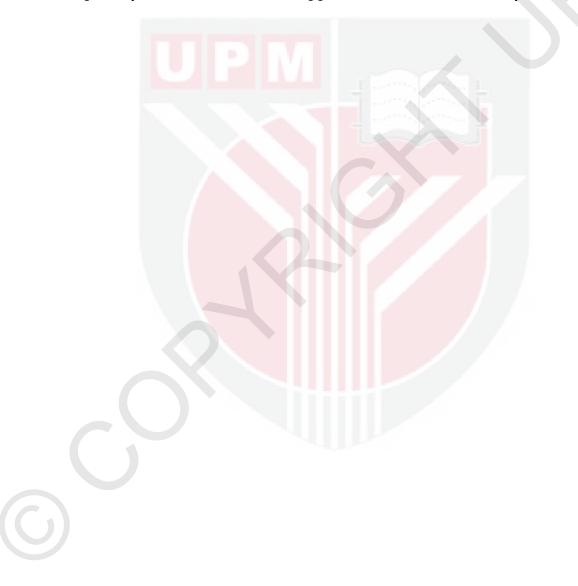
COPYRIGHT

All material contained within the thesis, including without limitation text, logos, icons, photographs and all other artwork, is copyright material of Universiti Putra Malaysia unless otherwise stated. Use may be made of any material contained within the thesis for non-commercial purposes from the copyright holders. Commercial use of material may only be made with the express, prior, written permission of Universiti Putra Malaysia.

Copyright © Universiti Putra Malaysia

DEDICATION

I would like to extend my heartfelt thanks to my wife Hajjah Norhabibah binti Haji Abu Bakar; my daughter Nur Ismahani, Nur Insyirah, Nur Iffah and Nur Izzah; and my son Nur Muhammad for giving me continuous spirit especially in moral and mental support and love as a one family forever.



Abstract of thesis presented to the Senate of Universiti Putra Malaysia in fulfilment of the requirement for the degree of Doctor of Philosophy

THE IMPLEMENTATION OF SPATIAL DATA INFRASTRUCTURE FOR INFORMATION SHARING TOWARDS SPATIALLY ENABLED LAND ADMINISTRATION IN MALAYSIA

By

ABD. HALIM BIN HAMZAH

July 2013

Chair : Associate Professor Abdul Rashid bin Mohamed Shariff, PhD

Faculty : Faculty of Engineering

The land administration activities related on land tenures, land values and land use towards computerised system aims to improve the land administration information sharing. Meanwhile, that activities need towards 2nd generation of spatial data infrastructure (process based model involve knowledge infrastructure, information sharing and more coordination). Nontechnical integration issues such as institutional, legislation and jurisdiction, structure and cultural human resources management practices, land information delivery services, and cross-government collaboration model also play an important role in information sharing. These issues have turned out to be the main problems in land administration information sharing between multiple level of government land administration agencies and also in countries with multiple level of government administration (federal, state

and local). The idea is to implement the spatial data infrastructure concept to reduce issues of information sharing and produce better decision making towards spatial enabled land administration. This research chooses the qualitative method (interpretive research with ethnographic approach) and involves interview, observation and questionnaire. Analysis (with frequency statistic analysis and likert scale analysis) of the relevant issues in land administration information sharing practices with spatial data infrastructure was done. The targeted respondents were land administration (land use, land value and land ownership) government staff involved in the land administration information application and sharing practices. The major contribution of this research is the proposed Integrated Land Administration Information Sharing (ILaIS) model. Integrated with the capability information system, cooperation and steering committee, legislation and jurisdiction also spatially enabled land administration in ILaIS model is very helpful for land administrative purpose in the multiple level of government administration. The research findings based on the Delphi Method to validating the research contribution could act as a guideline for the making of policy, strategy and management for current land administration information sharing between the multiple level of government land administration agencies. It can modify the current policy and management strategy for greater effectiveness and efficiency; help to improve the integrated capability of information systems towards spatial enabled land administration.

Abstrak tesis yang dikemukakan kepada Senat Universiti Putra Malaysia Sebagai memenuhi keperluan untuk Ijazah Doktor Falsafah

PERLAKSANAAN INFRASTRUKTUR DATA RUANG BAGI PERKONGSIAN MAKLUMAT KEARAH PENGGUNAAN MAKLUMAT PEMETAAN PENTADBIRAN TANAH DI MALAYSIA

Oleh

ABD. HALIM BIN HAMZAH

Julai 2013

Pengerusi: Professor Madya Abdul Rashid bin Mohamed Shariff, PhD

Fakulti : Fakulti Kejuruteraan

Aktiviti pentadbiran tanah berkaitan dengan hakmilik tanah, nilai tanah dan kegunaan tanah mula kearah gunapakai sistem berkomputer bagi mewujudkan perkongsian maklumat pentadbiran tanah. Namun, ia memerlukan anjakan paradigma infrastruktur data ruang generasi kedua (model pemprosesan seperti pengetahuan terhadap infrastruktur, perkongsian maklumat dan lebih selaras). Seterusnya ditambah dengan beberapa isu berkaitan dengan integrasi bukan teknikal di dalam perkongsian maklumat seperti amalan institusi, amalan perundangan dan bidang kuasa serta struktur, budaya dan amalan pengurusan sumber manusia, penyampaian perkhidmatan maklumat; dan penyelarasan model kerjasama pentadbiran diantara kerajaan. Ia dikenalpasti sebagai masalah utama di dalam perkongsian maklumat pentadbiran tanah di pelbagai agensi

kerajaan dan negara pelbagai peringkat kerajaan (persekutuan, negeri dan tempatan). Perlaksanaan konsep infrastruktur data ruang akan dapat mengurangkan dan menyelesaikan beberapa isu di dalam perkongsian maklumat dan mewujudkan pembuat keputusan yang lebih baik kearah membenarkan penggunaan ruang pemetaan pentadbiran tanah. Kajian ini menggunapakai kaedah kualitatif (kajian tafsiran dengan pendekatan ethnografik) dan melibatkan temubual, pemerhatian dan borang soalselidik. Bahagian analisis (melibatkan analisis statistik kekerapan dan analisis pengukuran likert) dilakukan keatas isu yang berkaitan dengan amalan perkongsian sistem maklumat pentadbiran tanah dengan infrastruktur data ruang. Sasaran responden tertumpu kepada kakitangan kerajaan yang terlibat di dalam melaksanakan perkongsian serta aplikasi maklumat pentadbiran tanah (guna tanah, nilai tanah dan hakmilik tanah). Sumbangan utama kajian ini adalah mencadangkan model Integrasi Perkongsian Maklumat Pentadbiran Tanah (ILaIS). Penyatupaduan keupayaan sistem maklumat, kerjasama dan jawatankuasa pemandu, perundangan dan bidang kuasa serta penggunaan maklumat ruang pemetaan pentadbiran tanah di dalam model ILaIS adalah sangat membantu di dalam pelbagai peringkat kerajaan. Penemuan hasil kajian berlandaskan pengesahan dengan mengunapakai Kaedah Delphi dapat dijadikan panduan di dalam pengurusan strategi dan pembentukan polisi perkongsian maklumat pentadbiran tanah diantara pelbagai agensi kerajaan pentadbiran tanah. Ia juga akan menjadikan pengurusan strategi dan polisi semasa lebih cekap dan

berkesan serta membantu di dalam meningkatkan keupayaan integrasi sistem maklumat kearah membenarkan penggunaan maklumat ruang pemetaan pentadbiran tanah.



ACKNOWLEDGEMENTS

I am thankful to Allah S.W.T for making things possible, Alhamdulillah. I would like to express my most sincere gratitude to my supervisor, Associate Professor Dr. Abdul Rashid bin Mohamed Shariff, for his untiring guidance, advice, support and encouragement throughout my study and research in UPM.

I am very much grateful to the members of my supervisory committee, Associate Professor Dr. Ahmad Rodzi bin Mahmud, Professor Datuk Dr. Nik Mohd Zain bin Nik Yusof, Associate Professor Dr. Hishamuddin bin Mohd Ali, for their valuable suggestions that led to refinement of the thesis.

I am very grateful to e-Tanah Project Team, Department of Director General of Land and Mines (JKPTG), Malaysian Centre for Geospatial Data Infrastructure (MaCGDI), Ministry of Natural Resources and Environment, Malaysia; Department of Valuation and Property Services (JPPH), Ministry of Finance, Malaysia; Department of Federal Town and Country Planning Peninsular Malaysia (JPBD), Ministry of Housing and Local Government, Malaysia for providing the data and information.

I am thankful and appreciative to my helpful colleagues in Spatial Research Group (SRG) during the period 2008-2012 (Ruzinoor, Hafiz, Fadhil, Zakri, Roshidul, Ebrahim, Ramin, Khosro, Osama, Meftah, Harib, Mobarak, Nik, Wan, Veena, Ranya, Islah and Shahzard) and all staff at Geospatial Information Sciences Research Centre (GISRC), Faculty of Engineering, Universiti Putra Malaysia for their moral support during my study and research. Thank you very much to all. I certify that a Thesis Examination Committee has met on 22 July 2013 to conduct the final examination of Abd. Halim Bin Hamzah on his thesis entitled "The Implementation Of Spatial Data Infrastructure For Information Sharing Towards Spatially Enabled Land Administration In Malaysia" in accordance with the Universities and University Colleges Act 1971 and the Constitution of the Universiti Putra Malaysia [P.U.(A) 106] 15 March 1998. The Committee recommends that the student be awarded the Doctor of Philosophy.

Members of Thesis Examination Committee were as follows:

Borhanuddin bin Mohd Ali, PhD

Professor Faculty of Engineering Universiti Putra Malaysia (Chairman)

Mohd Amin bin Mohd Soom, PhD

Professor Ir. Faculty of Engineering Universiti Putra Malaysia (Internal Examiner)

Abd. Rahman bi<mark>n Ramli, PhD</mark>

Professor Madya Faculty of Engineering Universiti Putra Malaysia (Internal Examiner)

Abbas Rajabifard, PhD

Professor University of Melbourne Australia (External Examiner)



NORITA OMAR, PhD

Associate Professor and Deputy Dean School of Graduate Studies Universiti Putra Malaysia

Date : 20 November 2013 viii This thesis was submitted to the Senate of Universiti Putra Malaysia and has been accepted as fulfilment of the requirement for the degree of Doctor of Philosophy. The members of the Supervisory Committee were as follows:

Abdul Rashid bin Mohamed Shariff, PhD

Associate Professor Faculty of Engineering Universiti Putra Malaysia (Chairman)

Ahmad Rodzi bin Mahmud, PhD

Associate Professor Faculty of Engineering Universiti Putra Malaysia (Member)

Nik Mohd Zain bin Nik Yusof, PhD

Professor Faculty of Agriculture Universiti Putra Malaysia (Member)

Hishamuddin bin Mohd Ali, PhD

Associate Professor Faculty of Geoinformation and Real Estate, Universiti Teknologi Malaysia (Member)

BUJANG BIN KIM HUAT, PhD

Professor and Dean School of Graduate Studies Universiti Putra Malaysia

Date :

DECLARATION

I declare that the thesis is my original work expect for quotations and citations which have been duly acknowledged. I also declare that it has not been previously, and it not concurrently, submitted for any other degree at Universiti Putra Malaysia or at any other institution.

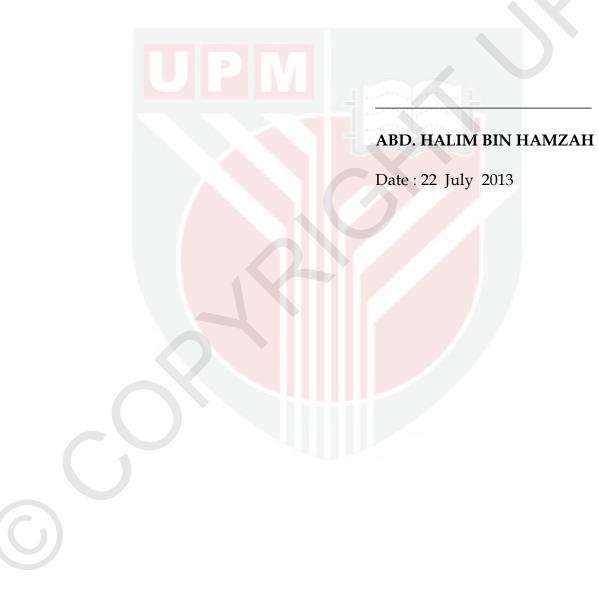


TABLE OF CONTENTS

DEDICATION	i
ABSTRACT	ii
ABSTRAK	iv
ACKNOWLEDGEMENTS	vii
APPROVAL	viii
DECLARATION	x
LIST OF TABLES	xiv
LIST OF FIGURES	xvi
LIST OF ABBREVIATIONS / NOTATIONS /	xviii
GLOSSARY OF TERMS	

CHAPTER

1	INTR	RODUCTION				
	1.1	Introduction	1			
	1.2	Overview of Land Administration Information	3			
		Sharing				
	1.3	Research Problems	7			
	1.4	Research Goal	12			
	1.5	Research Objectives	12			
	1.6	Research Scope	13			
	1.7	Research Area	14			
	1.8	Research Methodology	15			
	1.9	Structure of the Thesis	17			
	1.10	Significance of Research	18			
2	LAN	D ADMINISTRATION INFORMATION				
	SHARING					
	2.1	Introduction	20			
	2.2	Definition	21			
		2.2.1 Land Administration	22			
		2.2.2 Spatial Data Infrastructure	23			
	2.3	Land Administration Component	25			
	2.4	Land Administration Practices	31			
	2.5	Land Administration Information System	33			
		Activities				
		2.5.1 Land Administration Information	40			
		Sharing				
	2.6	Land Administration and Spatial Data	42			
		Infrastructure				
	2.7	Spatial Data Infrastructure and Spatially	47			
		Enabled Land Administration				

	2.8 M	Ialaysian Land Administration Information	50
	S	ystem Practices	
	2.	8.1 Land Ownership Activities	54
		8.2 Land-Use Activities	60
	2.	8.3 Land Value Activities	62
	2.	8.4 Malaysian Land Integrated Information	63
		Services	
	2.9 M	lalaysian Land Administrations and Spatial	65
		ata Infrastructure	
		onclusion	67
3	DECEAD	CH DESIGN AND METHODOLOGY	
5		ntroduction	60
			68
		ualitative Research	69 70
		pplications of Interpretive Research to	70
		formation System	70
		nalysis, Design and Validation	72
	3.5 C	onclusion	78
4	DATA C	OLLECTION AND ANALYSIS	
		itroduction	79
	4.2 C	ase Study and Respondent	79
	4.3 Q	uestionnaire Form Structure	81
	4.4 D	escriptive Statistics Summary	82
	4.	4.1 Land Administration Information	83
		Sharing Activity	
	4.	4.2 Malaysian Government Land	89
		Administration Agency and Spatial Data	
		Infrastructure	
	4.	4.3 Spatially Enabled Land Administration	103
		Practices	
	4.	4.4 National Integrated Land	105
		Administration Information Sharing Plan	
	4.5 L	ikert Scaling Analysis Summary	106
		nalysis of Findings	109
		onclusion	111
	NITECO		
5		ATED LAND ADMINISTRATION IATION SHARING	
	5.1 Ir	ntroduction	112
	5.2 Ir	tegrated Land Administration Information	113
		naring Model	
		2.1 Integrated Capability of Information	113
		System	
	5.	2.2 Integrated Cooperation and Steering	115
	0.	Committee	
	5	2.3 Integrated Legislations and Jurisdiction	117
		2.4 Integrated Spatially Enabled Land	119
	0.	Administration	11/

		5.2.5	Integrated Land Administration	120
			Information Sharing Model	
	5.3	Valida	ation	122
		5.3.1	Integrated Capability of Information	124
			System	
		5.3.2	Integrated Cooperation and Steering	125
			Committee	
		5.3.3	Integrated Legislations and Jurisdiction	127
		5.3.4	Integrated Spatially Enabled Land	128
			Administration	
		5.3.5	Ranking Analysis	129
	5.4	Sugge	estion the Implementation of ILaIS Model	132
	5.5	Concl	usion	134
	CONC	TUSI	ONS AND RECOMMENDATION	
	6.1		luction	135
	6.2		rch Achievement	135
	6.3		icance of Research to Theory and Practices	141
	6.4	0	nmendations for Further Research	142
	6.5	Concl		145
ES				146
ES				158

REFERENCES	146
APPENDICES	158
BIODATA OF STUDENT	230
LIST OF PUBLICATIONS	232

6

 \bigcirc